# Illinois Environmental Protection Agency



1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276 – (217CLEAR'S OFFICE James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 – (312) 814-6026 JUN 1 2 2007

ROD R. BLAGOJEVICH, GOVERNOR

DOUGLAS P. SCOTT, DIRECTOR

STATE OF ILLINOIS Pollution Control Board

(217) 782-9817 TDD: (217) 782-9143

June 7, 2007

Ac07-68

The Honorable Dorothy Gunn, Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

Re: <u>Illinois Environmental Protection Agency v. Todd McKinney</u> IEPA File No. 163-07-AC: 1630450139—St. Clair County

Dear Clerk Gunn:

Enclosed for filing with the Illinois Pollution Control Board, please find the original and nine true and correct copies of the Administrative Citation Package, consisting of the Administrative Citation, the inspector's Affidavit, and the inspector's Illinois Environmental Protection Agency Open Dump Inspection Checklist, issued to the above-referenced respondent(s).

On this date, a copy of the Administrative Citation Package was sent to the Respondent(s) via Certified Mail. As soon as I receive the return receipt, I will promptly file a copy with you, so that the Illinois Pollution Control Board may calculate the thirty-five (35) day appeal period for purposes of entering a default judgment in the event the Respondent(s) fails or elects not to file a petition for review contesting the Administrative Citation.

If you have any questions or concerns, please do not hesitate to contact me at the number above. Thank you for your cooperation.

Sincerely,

Michelle M. Ryan Assistant Counsel

## Enclosures

ROCKFORD – 4302 North Main Street, Rockford, IL 61103 – (815) 987-7760 • DES PLAINES – 9511 W. Harrison St., Des Plaines, IL 60016 – (847) 294-4000 ELGIN – 595 South State, Elgin, IL 60123 – (847) 608-3131 • PEORIA – 5415 N. University St., Peoria, IL 61614 – (309) 693-5463 BUREAU OF LAND - PEORIA – 7620 N. University St., Peoria, IL 61614 – (309) 693-5462 • CHAMPAIGN – 2125 South First Street, Champaign, IL 61820 – (217) 278-5800 SPRINGFIELD – 4500 S. Sixth Street Rd., Springfield, IL 62706 – (217) 786-6892 • COLLINSVILLE – 2009 Mall Street, Collinsville, IL 62234 – (618) 346-5120 MARION – 2309 W. Main St., Suite 116, Marion, IL 62959 – (618) 993-7200

### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

## ADMINISTRATIVE CITATION

CLERK'S OFFICE

RECEIVED

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,	)
Complainant,	)
V.	)
TODD MCKINNEY,	)
Respondent.	)

STATE OF ILLINOIS Pollution Control Board

(JEPA No. 163-07-AC)

AC

## **NOTICE OF FILING**

To: Todd McKinney 301 South 15<sup>th</sup> Street East St. Louis, IL 62207

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution

Control Board of the State of Illinois the following instrument(s) entitled ADMINISTRATIVE

CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST.

Respectfully submitted,

Michelle M. Ryan Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

Dated: June 7, 2007

THIS FILING SUBMITTED ON RECYCLED PAPER

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

## ADMINISTRATIVE CITATION

JUN 1 2 2007

RECEIVED

CLERK'S OFFICE

STATE OF ILLINOIS Pollution Control Board

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AC 07-68

(IEPA No. 163-07-AC)

### **JURISDICTION**

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2004).

## FACTS

1. That Todd McKinney ("Respondent") is the present operator of a facility located just east of I-255 and State Street in East St. Louis, St. Clair County, Illinois. The property is commonly known to the Illinois Environmental Protection Agency as East St. Louis/Taylor, Cedric.

2. That said facility is an open dump operating without an Illinois Environmental Protection Agency Operating Permit and is designated with Site Code No.1630450139.

3. That Respondent has operated said facility at all times pertinent hereto.

4. That on April 19, 2007, Joe Zappa of the Illinois Environmental Protection Agency's Collinsville Regional Office inspected the above-described facility. A copy of his inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

### VIOLATIONS

Based upon direct observations made by Joe Zappa during the course of his April 19, 2007 inspection of the above-named facility, the Illinois Environmental Protection Agency has determined that Respondent has violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondent caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2004).
- (2) That Respondent caused or allowed the open dumping of waste in a manner resulting in the deposition of general construction or demolition debris; or clean construction or demolition debris, a violation of Section 21(p)(7) of the Act, 415 ILCS 5/21(p)(7) (2004).

#### CIVIL PENALTY

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2004), Respondent is subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of <u>Three Thousand Dollars (\$3,000.00)</u>. If Respondent elects not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than <u>July 15, 2007</u>, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondent elects to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2004), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing, Respondent shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the One Thousand Five Hundred Dollar (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2004), if Respondent fails to petition or elects not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondent's check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondent shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondent from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondent in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

3

### PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION

Respondent has the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2004). If Respondent elects to contest this Administrative Citation, then Respondent shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondent.

Scott, Director Douglas P

Date: 6/7/07

Illinois Environmental Protection Agency

Prepared by:

Susan E. Konzelmann, Legal Assistant Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

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AC 07-68

(IEPA No. 163-07-AC)

# RECEIVED CLERK'S OFFICE

JUN 1 2 2007

STATE OF ILLINOIS Pollution Control Board

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,

Complainant,

٧.

TODD MCKINNEY,

Respondent.

FACILITY:East St. Louis/Taylor, CedricSITE CODE NO.:1630450139COUNTY:St. ClairCIVIL PENALTY:\$3,000.00DATE OF INSPECTION:April 19, 2007

DATE REMITTED:

SS/FEIN NUMBER:

SIGNATURE:

## <u>NOTE</u>

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.

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Illinois Environmental Protection Agency



1021 NORTH GRAND AVENUE EAST, P.O. BOX 19276, Springfield, Illinois 62794-9276 – (217) 782-3397 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 – (312) 814-6026

ROD R. BLAGOJEVICH, GOVERNOR DOUGLAS P. SCOTT, DIRECTOR

# ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

## AFFIDAVIT

IN THE MATTER OF:	)	
	)	IEPA DOCKET NO.
	)	
	)	
McKinney Hauling & Excavating	)	
Respondent	)	
	)	

Affiant, Joseph W. Zappa, being first duly sworn, voluntarily deposes and states as follows:

- Affiant is a field inspector employed by the Land Pollution Control Division of the Illinois Environmental Protection Agency and has been so employed at all times pertinent hereto.
- On April 19, 2007, between 4:00 P.M. and 4:45 P.M., Affiant conducted an inspection of the open dump in St. Clair County, Illinois, known as East St. Louis/Taylor, Illinois Environmental Protection Agency Site No.1630450139.
- Affiant inspected said East St. Louis/Taylor open dump by an on-site inspection which included walking the site.

As a result of the activities referred to in Paragraph 3 above, Affiant completed the Inspection Report form attached hereto and made a part hereof, which, to the best of Affiant's knowledge and belief, is an accurate representation of Affiants observations and factual conclusions with respect to said East St. Louis/Taylor open dump.

Joph in 3min

Subscribed and Sworn to before me This 18<sup>th</sup> day of May, 2007

mares

Notary Public



4.

# ILLINOIS ENVIRONMENTAL PROTECTION AGENCY Open Dump Inspection Checklist

County:	St. Clair		LPC#:	16304	50139		Region: 6 - Collinsville		
Location/Si	te Name:	East St. Louis	/Taylor						
Date:	04/19/2007	Time: From	4:00 P	M To	4:45 PM		Previous Inspection Date:		
Inspector(s	): Joe Zap	opa		<u></u>	Weather	r:	Clear and 80 degrees		
No. of Phot	tos Taken: #	10 Est. /	Mt. of W	/aste: 4	00 yd:	s <sup>3</sup>	Samples Taken: Yes # No 🛛		
Interviewed	l: Todd M	cKinney			Corr	npla	int #: none		
Latitude: N38.60687 Longitude: W090.04558 Collection Point Description					Description: Dump Location -				
(Example: Lat.: 41.26493 Long.: -89.			38294)	Col	lection Me	etho	d: GPS - Garmin gps76		
		Cedric Taylo	or				McKinney's Hauling & Excavating		
Responsible Party Mailing Address(es) and Phone Number(s):		921 Stanford Way					301 South 15th Street		
		Fairview Heights, IL 62208					East St. Louis IL 62207		
		_					(618) 875-7304		

	SECTION	DESCRIPTION	VIOL
	ILL	INOIS ENVIRONMENTAL PROTECTION ACT REQUIREMENTS	
1.	9(a)	CAUSE, THREATEN OR ALLOW AIR POLLUTION IN ILLINOIS	
2.	9(c)	CAUSE OR ALLOW OPEN BURNING	
3.	12(a)	CAUSE, THREATEN OR ALLOW WATER POLLUTION IN ILLINOIS	
4.	12(d)	CREATE A WATER POLLUTION HAZARD	
5.	21(a)	CAUSE OR ALLOW OPEN DUMPING	
6.	21(d)	CONDUCT ANY WASTE-STORAGE, WASTE-TREATMENT, OR WASTE- DISPOSAL OPERATION:	
	(1)	Without a Permit	$\boxtimes$
	(2)	In Violation of Any Regulations or Standards Adopted by the Board	
7.	21(e)	DISPOSE, TREAT, STORE, OR ABANDON ANY WASTE, OR TRANSPORT ANY WASTE INTO THE STATE AT/TO SITES NOT MEETING REQUIREMENTS OF ACT	$\boxtimes$
8.	21(p)	CAUSE OR ALLOW THE OPEN DUMPING OF ANY WASTE IN A MANNER WHICH RI IN ANY OF THE FOLLOWING OCCURRENCES AT THE DUMP SITE:	SULTS
	(1)	Litter	$\square$
	(2)	Scavenging	
	(3)	Open Burning	
	(4)	Deposition of Waste in Standing or Flowing Waters	
	(5)	Proliferation of Disease Vectors	
	(6)	Standing or Flowing Liquid Discharge from the Dump Site	

## LPC # 1630450139

Inspection Date:	04/19/2007
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		4/17/2007	
	(7)	Deposition of General Construction or Demolition Debris; or Clean Construction or Demolition Debris	
9.	55(a)	NO PERSON SHALL:	
	(1)	Cause or Allow Open Dumping of Any Used or Waste Tire	
	(2)	Cause or Allow Open Burning of Any Used or Waste Tire	
		35 ILLINOIS ADMINISTRATIVE CODE REQUIREMENTS SUBTITLE G	
10.	812.101(a)	FAILURE TO SUBMIT AN APPLICATION FOR A PERMIT TO DEVELOP AND OPERATE A LANDFILL	
11.	722.111	HAZARDOUS WASTE DETERMINATION	
12.	808.121	SPECIAL WASTE DETERMINATION	
13.	809.302(a)	ACCEPTANCE OF SPECIAL WASTE FROM A WASTE TRANSPORTER WITHOUT A WASTE HAULING PERMIT, UNIFORM WASTE PROGRAM REGISTRATION AND PERMIT AND/OR MANIFEST	
		OTHER REQUIREMENTS	
14.		APPARENT VIOLATION OF: ( ) PCB; ( ) CIRCUIT COURT CASE NUMBER: ORDER ENTERED ON:	
15.	OTHER:		
	]		. –

#### Informational Notes

- 1. [Illinois] Environmental Protection Act: 415 ILCS 5/4.
- 2. Illinois Pollution Control Board: 35 Ill. Adm. Code, Subtitle G.
- Statutory and regulatory references herein are provided for convenience only and should not be construed as legal conclusions of the Agency or as limiting the Agency's statutory or regulatory powers. Requirements of some statutes and regulations cited are in summary format. Full text of requirements can be found in references listed in 1. and 2. above.
- 4. The provisions of subsection (p) of Section 21 of the [Illinois] Environmental Protection Act shall be enforceable either by administrative citation under Section 31.1 of the Act or by complaint under Section 31 of the Act.
- 5. This inspection was conducted in accordance with Sections 4(c) and 4(d) of the [Illinois] Environmental Protection Act: 415 ILCS 5/4(c) and (d).
- 6. Items marked with an "NE" were not evaluated at the time of this inspection.

1630450319 – St. Clair County East St. Louis / Taylor Prepared by: Joe Zappa Date of Inspection: April 19, 2007

### NARRATIVE

### Site History

This site is located just east of I-255 and State Street in East St. Louis Illinois 62201. This property is owned by, Mr. Cedric Taylor also owns Club Casino which is located directly across the street. Inspector Hendricks who is a code enforcement inspector with East St. Louis called me at 3:30 PM. Mr. Hendricks explained, that McKinney Construction was hauling unclean construction debris to Twin Lakes Trucking in East St. Louis and to a lot east of I-255 on State Street. The waste that McKinney was hauling was mostly concrete with protruding rebar, steel products, and concrete blocks. The size of this lot is 100 x 175 by five feet deep. Mr. Cedric Taylor's mailing address is 46 Clinton Hill Belleville IL, 62220 and Mr. Larry Sinn's mailing address is 1 Twin Lake Drive East St. Louis, IL 62201 according to St. Clair County records.

### Site Inspection

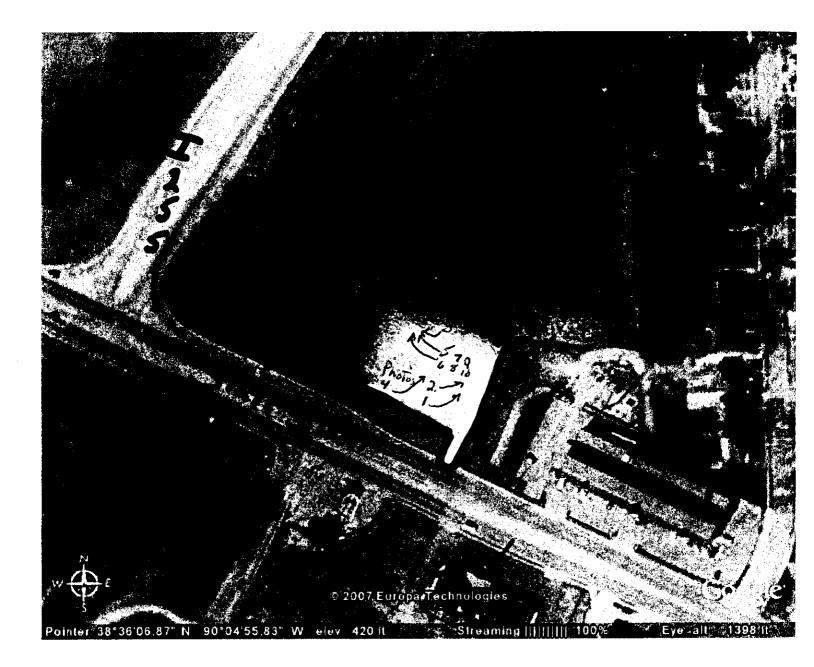
I met with Inspector Hendricks at Twin Lakes Trucking in East St. Louis at 4:00 PM. We observed construction debris that was not considered clean debris. Mr. Todd McKinney was in the process of tearing down the K&G Clothing store in Fairview Heights Illinois. Mr. McKinney had an agreement to dump his unclean construction and demolition debris at these two sites with Mr. Larry Sinn of Twin Lakes Trucking and Mr. Cedric Taylor owner of Club Casino both located in East. St. Louis Illinois 62201. I observed 200 to 300 cubic yards of some demolition debris that had been disposed of on these sites. I went back to Fairview Heights site and confirmed that the material was the same material that was coming from the demolition site.

We met with Mr. Larry Sinn at Twin Lakes Trucking and I explained to him that the construction debris was considered unclean and that he was in violation as defined by Section 3.160(b) of the Environmental Protection Act. Mr. Sinn or Mr. McKinney would have to haul the demolition debris to the landfill or clean the material on-site. Mr. Sinn thought that it would be ok to go back later and cover it with clean fill. I explained to Mr. Sinn that the only thing that should be going to that site is clean fill, or clean construction or demolition debris.

I then went to the other site at approximately 69th & State Street and observed the same unclean construction and demolition debris at this site. I then sat at the site for ten minutes and observed one of McKinney's trucks pull up and the driver backed into a spot and unloaded his truck. I took a photograph of him backing into the site and three photographs of him unloading his truck with the unclean construction and demolition debris.

On April 20, 2007 Mr. McKinney called me to explain to me that he was at Mr.Sinn's property and that he was cleaning all of the unclean construction and demolition debris from the cement block and concrete that he had dumped on-site. He said that he had dumpsters on site to place the waste into and he would dispose of it at the local landfill.

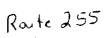
Due to this investigation, the following violations have been alleged: Illinois Environmental Protection Act, Sections 21(a), 21(d)(1)(2), 21(e), 21(p)(1), and 21(p) (7).

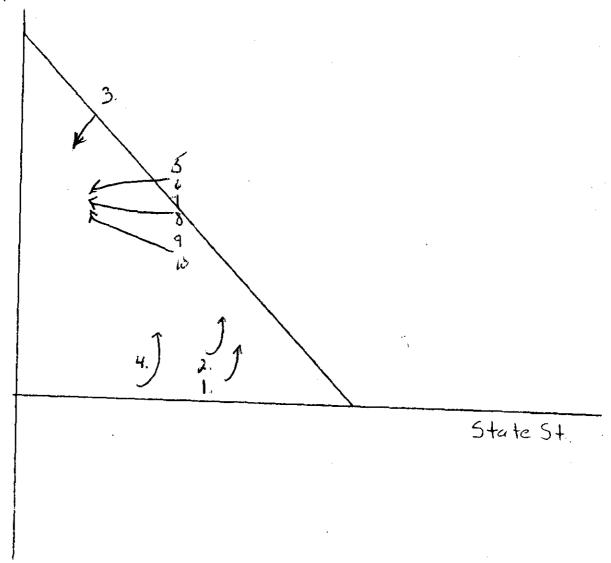


## STATE OF ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

# SITE SKETCH

Date of Inspection: 04/19/2007	Inspector: Da 3m
Site Code: 1630450039	<b>.</b> .
site Name: E. St. Louis / Tay,	loc Time: 1600 Her.
J	A





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DATE: 04/19/07 TIME: 4:00 PM DIRECTION:Northeast PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~001 COMMENTS: Cedric Taylor Property CCDD that was hauled from K&G Clothing store in Fairview Heights

## **DIGITAL PHOTOGRAPH PHOTOCOPIES**



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~002 COMMENTS: Same material different pile



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: West PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~003 COMMENTS: Debris that was disposed by McKinney Construction/Hauling

## **DIGITAL PHOTOGRAPH PHOTOCOPIES**



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: North PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~004 COMMENTS: Over all view of the property



**DIGITAL PHOTOGRAPH PHOTOCOPIES** 

DATE: 04/19/07 TIME: 4:00 PM DIRECTION: Northwest PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~005 COMMENTS: McKinney's truck backing into an area to dump the demolition debris.

DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~006 COMMENTS: McKinney's truck driver unloading his load on Cedric Taylor's property.



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~007 COMMENTS: Caught in the act

# DIGITAL PHOTOGRAPH PHOTOCOPIES



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~008 COMMENTS: Same as above



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~009 COMMENTS: Unclean CCDD

## **DIGITAL PHOTOGRAPH PHOTOCOPIES**



DATE: 04/19/07 TIME: 4:00 PM DIRECTION: East PHOTO by: Joe Zappa PHOTO FILE NAME: 1630450139~04192007~010 COMMENTS: This is the area where McKinney unloaded.



## **PROOF OF SERVICE**

I hereby certify that I did on the 7th day of June 2007, send by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST

To: Todd McKinney 301 South 15<sup>th</sup> Street East St. Louis, IL 62207

and the original and nine (9) true and correct copies of the same foregoing instruments on the same date by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid

To: Dorothy Gunn, Clerk Pollution Control Board James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

Michelle M. Ryan Special Assistant Attorney General

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

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